### AUDIT REPORT

### TOWN OF COUNCIL HILL, OKLAHOMA

JUNE 30, 2013



### KERSHAW CPA & ASSOCIATES, PC

5300 WEST OKMULGEE AVENUE MUSKOGEE, OKLAHOMA 74401 PHONE (918) 684-1040 FAX (918) 684-1041

WEB: KERSHAWCPA.COM E-MAIL: REK@KERSHAWCPA.COM 607 North 1<sup>st</sup> Street Ponca City, Oklahoma 74601 Phone (580) 762-1040 Fax (580) 762-1047

### TOWN OF COUNCIL HILL, OKLAHOMA JUNE 30, 2013

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# TOWN OF COUNCIL HILL, OKLAHOMA LIST OF COUNCIL MEMBERS JUNE 30, 2013

### TOWN COUNCIL

<u>NAME</u> <u>POSITION</u>

Roy Staton Mayor

Roy Chester Vice Mayor

Vicki Chester Trustee

**PERSONNEL** 

Roy Chester Clerk/Treasurer

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#### INDEPENDENT AUDITOR'S REPORT

To the Town Council
Town of Council Hill, Oklahoma

Report on the Financial Statements

We have audited the accompanying modified cash basis financial statements of the governmental activities, the business-type activities, each major fund, and aggregate remaining fund information of the Town of Council Hill, Oklahoma, as of and for the fiscal year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1. This includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and in accordance with Oklahoma Statutes. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Town's preparation and fair presentation of the financial statements in

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order to design audit procedures that are appropriate in the circumstances but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used, and the reasonableness of significant accounting estimates made, by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Basis for Qualified Opinion

The modified cash basis of accounting requires that items, having substantial support in U.S. generally accepted accounting principles, such as capitalizing assets at historical cost and recording depreciation, be recorded in the financial statements. The Town has not maintained accurate capital asset records to support the historical cost of past capital asset purchases and the related depreciation. Documentation supporting historical cost and depreciation was not readily available for our review. The amount by which this departure would affect the assets, net position, and expenses of the Governmental & Business-Type Activities is not readily determinable.

As described in the Notes, the combined financial statements referred to above do not include the financial activities of the Fire Department Fund which should be included as a special revenue fund, in order to conform with the modified cash basis of accounting. The effect of this omission on these modified cash basis financial statements is not reasonably determinable, but is considered sufficiently material.

#### Qualified Opinion

In our opinion, except for the possible effects of the matters described in the Basis for Qualified Opinion paragraphs, the financial statements referred to above present fairly, in all material respects, the modified cash basis financial position of the governmental activities, the business-type activities, and the aggregate remaining fund information of the Town of Council Hill, Oklahoma, as of June 30, 2013, and the respective changes in modified cash basis financial position and, where applicable, cash flows thereof for the year then ended in conformity with the basis of accounting described in Note 1.

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Other Matters

Supplementary and Other Information

The introductory and supplementary sections listed in the accompanying table of contents are presented for the purpose of additional analysis and are not a required part of the basic financial statements of the Town. Such additional information has not been subjected to the auditing procedures applied in our audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on such information.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated March 28, 2014, on our consideration of the Town of Council Hill's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in compliance with *Government Auditing Standards* in considering Town of Council Hill's internal control over financial reporting and compliance.

Basis of Accounting

We draw attention to Note 1 of the financial statements that describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Kershaw CPA \$ Associates, P.C.

Kershaw CPA & Associates, PC

March 28, 2014

#### TOWN OF COUNCIL HILL, OKLAHOMA STATEMENT OF NET POSITION - MODIFIED CASH BASIS JUNE 30, 2013

	Governmental Activities		ess-Type ivities	2013 Total
<u>ASSETS</u>				
Current Assets:				
Cash and cash equivalents	\$	5,891	\$ 46	\$ 5,937
Total Current Assets		5,891	 46	5,937
Capital Assets:				
Land		8,866	17,500	26,366
Other Capital Assets, Net of Accum. Depr.		273,758	 327,142	 600,900
<b>Total Capital Assets</b>		282,624	344,642	627,266
TOTAL ASSETS		288,515	344,688	633,202
<u>LIABILITIES</u> Current Liabilities:				
Current Portion of Long-Term Debt			5,000	5,000
<b>Total Current Liabilities</b>			 5,000	5,000
Long-Term Liabilities:				
Notes Payable		-	37,084	37,084
Less: Current Portion of Long-Term Debt		-	 (5,000)	 (5,000)
Total Long-Term Liabilities			 32,084	32,084
TOTAL LIABILITIES			37,084	 37,084
NET POSITION		202 624	207 557	F00 404
Net investment in capital assets Restricted for:		282,624	307,557	590,181
Debt Service		_	_	_
Other Purposes		-	-	-
Unrestricted		5,891	46	5,937
TOTAL NET POSITION	\$	288,515	\$ 307,604	\$ 596,118

See Accountant's Audit Report & Notes Which Accompany These Financial Statements

#### TOWN OF COUNCIL HILL, OKLAHOMA STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

Functions/Programs	Expenses	Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions		Net (Expenses)/ Revenue	
Governmental activities:									
General Government	\$ 241,529	\$ -	\$	-	\$	235,893	\$	(5,635)	
Public Safety	-	-		-		-		-	
Highways & Streets	4,087	-		-		-		(4,087)	
Debt Service - Interest	-	-		-		-		-	
<b>Total Governmental Activities</b>	245,616	-		-		235,893		(9,723)	
Business-type activities:									
Water, Sewer & Sanitation	19,899	12,446		-		-		(7,453)	
Total Business-type Activities	19,899	12,446				-		(7,453)	
Total	\$ 265,515	\$ 12,446	\$	_	\$	235,893	\$	(17,176)	

#### **Changes in Net Position:**

-		ernmental ctivities	ness-Type ctivities	Total		
Net (expense)/revenue	\$	(9,723)	\$ (7,453)	\$	(17,176)	
General revenues:						
Taxes:						
Franchise Tax		3,914	-		3,914	
Sales & Use Tax		5,363	-		5,363	
Cigar Tax		68	-		68	
Intergovernmental:						
Alcoholic Beverage Tax		586	-		586	
Gasoline Excise Tax		292	-		292	
Motor Vehicle Tax		1,119	-		1,119	
Cemetery Receipts		-	-		-	
Contributions		-	-		-	
Miscellaneous Income		2,108	-		2,108	
Interest Income		-	-		-	
Transfers - Internal Activity		(1,800)	 1,800			
Total general revenues & transfers		11,649	1,800		13,449	
Changes in net position	<u> </u>	1,926	(5,653)		(3,727)	
Net position - beginning		285,788	313,257		599,045	
Net position - prior year adjustment		800			800	
Net position - ending	\$	288,515	\$ 307,604	\$	596,118	

#### TOWN OF COUNCIL HILL, OKLAHOMA BALANCE SHEET - MODIFIED CASH BASIS GOVERNMENTAL FUNDS JUNE 30, 2013

	General Fund		8	Street A Alley Fund	_	ENA und	Gove	Total ernmental Funds
<u>ASSETS</u>								
Cash and cash equivalents	\$	3,904	\$	1,195	\$	792	\$	5,891
TOTAL ASSETS	\$	3,904	\$	1,195	\$	792	\$	5,891
LIABILITIES & FUND EQUITY								
LIABILITIES:								
Accounts Payable	\$	-	\$	-	\$	-	\$	-
TOTAL LIABILITIES		-						-
FUND BALANCES:								
Nonspendable		-		-		-		-
Restricted		-		1,195		792		1,986
Committed		-		-		-		-
Assigned		-		-		-		-
Unassigned		3,904		-		-		3,904
TOTAL FUND BALANCES		3,904		1,195		792		5,891
TOTAL LIABILITIES AND FUND BALANCES	\$	3,904	\$	1,195	\$	792	\$	5,891

**Reconciliation to Statement of Net Position:** 

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities of \$282,624, net of accumulated depreciation of \$0, are not financial resources and, therefore, are not reported in the funds.

282,624

Some liabilities, including capital debt obligations payable, are not due and payable in the current period and therefore are not reported in the funds.

**Net Position of Governmental Activities** 

\$ 288,515

### TOWN OF COUNCIL HILL, OKLAHOMA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS GOVERNMENTAL FUNDS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

		eneral Fund	Street & Alley Fund		& Alley CENA		Total Governmental Funds	
REVENUES:								
Taxes:	_				_		_	
Franchise Tax	\$	630	\$	3,284	\$	-	\$	3,914
Sales & Use Tax		5,363		-		-		5,363
Cigar Tax		68		-		-		68
Intergovernmental:								
Alcoholic Beverage Tax		586		-		-		586
Gasoline Excise Tax		-		292		-		292
Motor Vehicle Tax		<del>-</del>		1,119		<b>-</b>		1,119
Grants		224,473		-		11,421		235,893
Cemetery Receipts		-		-		-		-
Contributions				-		-		<b>-</b>
Miscellaneous Income		1,495		-		613		2,108
Interest Income		-		-		-		
TOTAL REVENUES		232,615	-	4,694		12,033		249,342
EXPENDITURES:								
Current:								
General Government		6,328		-		11,300		17,628
Public Safety		-		-		-		<u>-</u>
Highways & Streets		-		4,087		-		4,087
Debt Service		-		-		-		-
Capital Outlay		223,901		-		-		223,901
TOTAL EXPENDITURES		230,229		4,087		11,300		245,616
EXCESS OF REVENUES OVER (UNDER)								
EXPENDITURES		2,386		607		734		3,726
OTHER FINANCING SOURCES (USES):								
Operating Transfers In		780		586		-		1,366
Operating Transfers Out		(2,386)		(780)		-		(3,166)
Capital Debt Proceeds		<u>-</u>			•			
TOTAL OTHER FINANCING SOURCES (USES)		(1,606)		(194)				(1,800)
NET CHANGES IN FUND BALANCES		780		413		734		1,926
FUND BALANCE - BEGINNING OF YEAR		2,325		781		58		3,164
FUND BALANCE - PRIOR YEAR ADJUSTMENT		800						800
FUND BALANCE - END OF YEAR	\$	3,904	\$	1,195	\$	792		5,891

See Accountant's Audit Report & Notes Which Accompany These Financial Statements

# TOWN OF COUNCIL HILL, OKLAHOMA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

**Reconciliation to Statement of Activities:** 

Net change in fund balances - total governmental funds	\$ 1,926
Amounts reported for governmental activities in the Statement of Activities are different because:	
Repayment of debt principal is an expenditure in the governmental funds, but the repayment	
reduces long-term liabilities in the Statement of Net Position:	
Capital debt obligation principal payments	-
Issuance of new capital debt obligations is recorded as capital debt proceeds in the	
governmental funds, but the proceeds create long-term liabilities in the Statement of Net Position:	
Capital Debt Proceeds	-
Governmental funds report capital outlays as expenditures while governmental activities	-
report depreciation expense to allocate those expenditures over the life of the assets:	
Capital asset purchases capitalized	-
Depreciation expense	 -
Change in Net Position of Governmental Activities	\$ 1,926

# TOWN OF COUNCIL HILL, OKLAHOMA STATEMENT OF NET POSITION - MODIFIED CASH BASIS PROPRIETARY FUND JUNE 30, 2013

	Works Enterp	Hill Public Authority rise Fund 30, 2013	mo Only 30, 2012
<u>ASSETS</u>			
Current Assets:			
Cash and cash equivalents	. \$	46_	 (597)
Total Current Assets		46	 (597)
Noncurrent Assets:			
Sewer System Land		17,500	17,500
Other capital assets, net of accumulated depreciation		327,142	338,855
Total Noncurrent Assets		344,642	 356,355
TOTAL ASSETS		344,688	355,758
<u>LIABILITIES &amp; NET POSITION</u> Current Liabilities:			
		F 000	E 000
Current Portion of Long-Term Debt	-	5,000	 5,000
Total Current Liabilities		5,000	 5,000
Noncurrent Liabilities:			
Notes Payable		37,084	42,501
Less: Current Portion of Long-Term Debt		(5,000)	(5,000)
Total Noncurrent Liabilities		32,084	 37,501
TOTAL LIABILITIES		37,084	 42,501
NET POSITION:			
Net investment in capital assets		307,557	313,854
Restricted for debt service		-	-
Unrestricted		46	(597)
TOTAL NET POSITION	\$	307,604	\$ 313,257

### TOWN OF COUNCIL HILL, OKLAHOMA STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION - MODIFIED CASH BASIS PROPRIETARY FUND

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	Works Enterp	Hill Public Authority rise Fund 30, 2013	Memo Only June 30, 2012		
OPERATING REVENUES: Charges for Services	\$	12,446	\$	13,401	
Miscellaneous Income	Ψ	-	Ψ	-	
TOTAL OPERATING REVENUES		12,446		13,401	
OPERATING EXPENSES: Personal Services		-		_	
Maintenance & Operations		8,186		8,592	
Depreciation		11,713		11,713	
TOTAL OPERATING EXPENSES		19,899		20,305	
NET OPERATING INCOME (LOSS)		(7,453)		(6,904)	
NON-OPERATING REVENUES (EXPENSES) Interest Income Interest Expense		<u>-</u>		<u>-</u>	
TOTAL NON-OPERATING REVENUES (EXPENSES)					
NET INCOME (LOSS) BEFORE CONTRIBUTIONS & TRANSFERS		(7,453)		(6,904)	
Capital Contributions Transfers in Transfers out		- 1,800 -		2,983 - -	
CHANGE IN NET POSITION		(5,653)		(3,921)	
TOTAL NET POSITION - BEGINNING		313,257		317,178	
TOTAL NET POSITION - PRIOR YEAR ADJUSTMENT					
TOTAL NET POSITION - ENDING	\$	307,604	\$	313,257	

# TOWN OF COUNCIL HILL, OKLAHOMA STATEMENT OF CASH FLOWS - MODIFIED CASH BASIS PROPRIETARY FUND

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	June	e 30, 2013	mo Only ∋ 30, 2012
Cash Flows from Operating Activities:		<u> </u>	 
Cash Receipts from Customers	\$	12,446	\$ 13,401
Other Cash Receipts		-	(0.400)
Payments to Suppliers for Goods & Services		(5,786)	(6,192)
Payments to Employees & Laborers		(2,400)	 (2,400)
Net Cash Provided (Used) by Operating Activities		4,260	4,809
Cash Flows from Non-Capital Financing Activities:			
Transfers to other funds Transfers from other funds		4 900	-
		1,800	 
Net Cash Provided (Used) by Non-Capital Financing Activities		1,800	 <u> </u>
Cash Flows from Capital & Related Financing Activities:			
Grant Income		-	2,983
Additions to Capital Assets Proceeds from sale of Capital Assets		_	(5,200)
Loan Proceeds received		_	_
Principal paid on Notes Payable		(5,416)	(4,583)
Interest paid			 -
Net Cash Provided (Used) by Capital & Related Financing Activities		(5,416)	(6,800)
Cash Flows from Investing Activities: Interest Income			
Net Cash Provided (Used) by Investing Activities			
Net Increase (Decrease) in Cash and Cash Equivalents		643	(1,991)
Cash & Cash Equivalents, Beginning of Year		(597)	1,394
Cash & Cash Equivalents, Prior Year Adjustment			
Cash & Cash Equivalents, End of Year	\$	46	\$ (597)
Reconciliation of operating income (loss) to net cash provided operating activities:			
Operating Income (Loss)	\$	(7,453)	\$ (6,904)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities			
Depreciation		11,713	11,713
(Increase)Decrease in Accounts Receivable		-	-
(Increase)Decrease in Prepaid Insurance		-	-
Increase(Decrease) in Accounts Payable		-	 
Net Cash Provided (Used) by Operating Activities	\$	4,260	\$ 4,809

See Accountant's Audit Report & Notes Which Accompany These Financial Statements

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note 1.C., these financial statements are presented on a modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) established by the Governmental Accounting Standards Board (GASB). These modified cash-basis financial statements generally meet the presentation and disclosure requirements applicable to GAAP, in substance, but are limited to the elements presented in the financial statements and the constraints of the measurement and recognition criteria of the modified cash basis of accounting.

#### A. Financial Reporting Entity

The Town's financial reporting entity is comprised of the following:

Primary Government: Town of Council Hill Council Hill

Blended Component Units:

Public Works Authority (CPWA)

#### PRIMARY GOVERNMENT

The Town of Council Hill, Oklahoma was incorporated under the provisions of the State of Oklahoma. The Town operates under the statutory town form of government and provides the following services: sewer, fire protection and general administrative services. The more significant of the government's accounting policies are described below.

#### BLENDED COMPONENT UNITS

A blended component unit is a separate legal entity for which the elected officials of the primary government are financially accountable and that meets the blended component unit criteria. A blended component unit meets at least one of the following criteria: (a) the blended component unit's governing body is the same or substantially the same as the Town Council, and there is a financial benefit or burden relationship with the Town, or Town management has operational responsibility for the component unit; (b) the component unit provides services entirely or almost entirely to the Town; or (c) the component unit's debt is expected to be repaid entirely or almost entirely with resources of the Town. The blended component unit's funds are blended into those of the Town by appropriate fund type to constitute the primary government presentation. Based on the foregoing criteria, the financial statements of the following component units are blended into the accompanying financial statements:

Council Hill Public Works Authority. The Town board of trustees, and PWA board of directors are the same.

#### B. Basis of Presentation

#### <u>Government-Wide Financial Statements</u>

The Statement of Net Assets and Statement of Activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charges to external parties for goods or services.

#### <u>Fund Financial Statements</u>

The accounts of the Town are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are summarized by providing a separate set of self-balancing accounts which include its assets, liabilities, fund equity, cash receipts, cash disbursements, and certain accruals. The Town maintains a separate bank account for each fund. All bank accounts are at institutions, which are FDIC insured.

#### Governmental Fund Types

The General Fund is the general operating fund of the Town. The Street and Alley Fund administers revenues from state vehicle taxes, gasoline excise taxes and grant income. The Fire Department is a component unit of the Town and receives funds from grants, local contributions, and other miscellaneous sources.

#### Proprietary Fund Types

The PWA Enterprise Fund is used to account for operations that are financed and operated in a manner similar to private business enterprises. The costs (expenses, including depreciation) of providing services, such as sewer, on a continuing basis, are financed through user charges, paid by the general public. Proprietary fund types utilize the modified cash basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred. All proprietary fund fixed assets are valued at estimated historical cost, or if contributed property, at its estimated fair value at time of contribution. Repairs and maintenance are recorded as expenses: renewals and betterments are capitalized.

#### C. Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe what transactions or events are recorded within the various financial statements. Basis of accounting refers to when and how transactions or events are recorded, regardless of the measurement focus applied.

#### Measurement Focus

In the government-wide State of Net Position and Statement of Activities, both governmental and business-like activities are presented used the economic resources measurement focus, within the limitations of the modified cash basis of accounting, subsequently defined in item (b).

In the fund financial statements, the current financial resources measurement focus or the economic resources measurement focus, as applied to the modified cash basis of accounting, is used as appropriate:

- a. All governmental funds utilize a current financial resources measurement focus within the limitations of the modified cash basis of accounting. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.
- b. The proprietary fund utilizes an economic resources measurement focus within the limitations of the modified cash basis of accounting. The accounting objectives of this measurement focus are the determinations of operating income, changes in net position (or cost recovery), net financial position, and cash flows. All assets, deferred outflows, liabilities, and deferred inflows (whether current or noncurrent or financial or nonfinancial) associated with their activities are generally reported within the limitations of the modified cash basis of accounting.

#### Basis of Accounting

The financial statements are presented on a modified cash basis of accounting, which is a basis of accounting other than GAAP as established by GASB. This basis of accounting involves modifications to the cash basis of accounting to report in the statements of net position cash transactions or events that provide a benefit or result in an obligation that covers a period greater than the period in which the cash transaction or event occurred. Such reported balances include investments, capital

assets and related depreciation, and short-term and long-term liabilities arising from cash transactions or events.

This modified cash basis of accounting differs from GAAP primarily because certain assets and their related revenues (such as accounts receivable and revenue billed or provided services not yet collected and other accrued revenue and receivables) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received buy not yet paid and other accrued expenses and liabilities) are not recorded in these financial statements. In addition, other economic assets, deferred outflows, liabilities, and deferred inflows that do not arise from a cash transaction or event are not reported, and the measurement of reported assets and liabilities does not involve adjustment to fair value.

If the City utilized the basis of accounting recognized as generally accepted in the United States, the fund financial statements for governmental funds would use the modified accrual basis of accounting, and the fund financial statements for proprietary fund types would use the accrual basis of accounting. All government-wide financial statements would be presented on the accrual basis of accounting.

#### D. Total Columns (Memorandum Only) & Beginning Fund Balances

Total Columns on combined statements are captioned "Memorandum Only" to indicate that they are presented only to aid in financial analysis. Data in these columns do not present financial position, results of operations, or changes in financial position in conformity with generally accepted accounting principles. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

#### E. Budget and Budgetary Procedures

The Town's annual operating budget represents appropriations as authorized by the Board of Trustees and County Excise Board in accordance with the provisions of Title 68 of the Oklahoma Statutes. The Town's budget is limited by law to 90% of the amount of revenue collected in the prior year plus unreserved fund balance. In addition, revisions may be made to the budget throughout the year as authorized by the Board of Trustees and County Excise Board. The legal level of control of the budget is the expenditures category within a department. By law, unencumbered appropriations lapse after September 30 following he end of the fiscal year; therefore, claims on such appropriations may be paid until that time.

#### F. Cash and Cash Equivalents

The statement of cash flows for proprietary fund types explains the change in cash and cash equivalents during the fiscal period. For purposes of the statement of cash flows, cash equivalents are defined as short-term, highly liquid investments that are both readily convertible to known amounts of cash and so near their maturity that they present insignificant risk of changes in value because of changes in interest rates.

#### G. <u>Accounts Receivable</u>

As a result of the use of the modified cash basis of accounting, accounts receivable and other revenue related receivables are not reported in the financial statements.

#### H. <u>Inventories</u>

The Town records materials and supplies inventory as expenditures at the time the inventory is purchased; therefore, no inventory balances for materials and supplies not yet consumed are reported in the combined statement of assets. liabilities and fund balances.

#### I. Property & Equipment

Property and equipment for the proprietary fund type are recorded at their historical cost; these assets are depreciated over the estimated useful life of the related asset. The Town does not maintain adequate records for property and equipment of the governmental fund types; therefore Capital Assets are not reported as required by generally accepted accounting principles. The estimated useful life for the sewer system and improvements is 40 years.

#### Capitalization Policy

Purchases of capital items in excess of \$1,000.00 that increase the capacity or operation efficiency or extend the useful life of any asset are capitalized. Repairs and maintenance are expensed as incurred.

#### J. Equity Classification

Net Position is classified and displayed in three components:

1. Net investment in capital assets — Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or

improvements of those assets and adjusted for any deferred inflows and outflows of resources attributable to capital assets and related debt.

- 2. Restricted Consists of restricted assets reduced by liabilities and deferred inflows or resources related to those assets, with restriction constraints placed on the use either by (a) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (b) law through constitutional provisions or enabling legislation.
- 3. Unrestricted Net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

It is the Town's policy to first use restricted net resources prior to the use of unrestricted net resources when an expense is incurred for purposes for which both restricted and unrestricted net resources are available.

#### Fund Balance

In accordance with Government Accounting Standards Board 54, Fund Balance Reporting and Governmental Fund Type Definitions, the Town classifies governmental fund balances as follows:

- Non-spendable Includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.
- Restricted Includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.
- Committed Includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority and does not lapse at year-end.
- Assigned Includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Fund Balance may be assigned by the Board.
- Unassigned Includes positive fund balance within the General Fund which has not been classified within the above mentioned categories and negative fund balances in other governmental funds.

The Town uses restricted/committed amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending.

Additionally, the Government would first use committed, then assigned and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

The Government does not have a formal minimum fund balance policy.

The purposes of each major special revenue fund and revenue source is listed below:

Major Special Revenue Fund

Street & Alley Fund

Gasoline Excise Tax
Motor Vehicle Tax
Grant Income

CENA Fund

Operational grants

CENA Fund Operational grants

#### K. Revenues, expenditures and expenses

#### Property Tax

For the year ended June 30, 2013, the Town levied no property tax. Under State law, municipalities are limited in their ability to levy a property tax. Such tax may only be levied to repay principal and interest on general obligation bonded debt approved by voters and court-assessed judgments.

#### Expenditures/Expenses

For purposes of the combined operating statements, expenditures/expenses are classified as follows:

Governmental Fund Types - By Character: Current (further classified by activity) Capital Outlay

Proprietary Fund Types - By Operating and Non-Operating

Governmental fund types report expenditures of financial resources. Proprietary fund types normally report expenses relating to use of economic resources.

L. In June 1999, the Governmental Accounting Standards Board (GASB) unanimously approved Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments. Certain of the significant changes in the Statement include the following:

- 1. For the first time the financial statement should include:
- a. A Management Discussion and Analysis (MD&A) section providing analysis of the Town's overall financial position and results of operations. However, the Town has chosen not to present the required MD&A for the current year.
- b. Financial statements prepared using full accrual accounting for all of the Town's activities, except for including the General capital assets or infrastructure (roads, bridges, etc.).
- 2. A change in the fund financial statements to focus on major funds.

These and other changes are reflected in the accompanying financial statements (including the notes to the financial statements). The Town has elected to implement the general provisions of the Statement and report infrastructure acquired after July 1, 2003 as provided by GASB standards.

#### NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

As a local government unit, the Town is subject to various federal, state, and local laws and contractual regulations. In accordance with Government Auditing Standards, the auditor has issued a report on his consideration of the District's internal control over financial reporting and tested its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in compliance with Government Auditing Standards and should be read in conjunction with this report in considering the results of the audit.

#### Finance-related Legal & Contractual Provisions

As required, the annual budget was prepared and filed with the State Auditor and Inspector's office.

#### Deficit Fund Balance or Retained Earnings

As indicated in the financial statements, there are no fund balance or retained earnings deficits for the Town for this fiscal year.

#### Excess of Expenditures Over Appropriations

As indicated, the Town prepares an estimate of needs type budget. As required, the budget was prepared and filed with the State Auditor and Inspector's office. For the General Fund, the expenditures for the year did exceed appropriations for capital outlay, however, the amount

available for appropriations exceeded the budget by more than the related expenses.

#### NOTE 3 - CASH AND INVESTMENTS

Custodial Credit Risk

At June 30, 2013, the Town held deposits of approximately \$5,937 at financial institutions. The Town's cash deposits, including interest-bearing certificates of deposit are covered by Federal Depository Insurance (FDIC) or direct obligation of the U.S. Government insured or collateralized with securities held by the Town or by its agent in the Town's name.

Investment Interest Rate Risk

The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Investment Credit Risk

The Town has no policy that limits its investment choices other than the limitation of state law as follows:

- a. Direct obligations of the U.S. Government, its agencies and instrumentalities to which the full faith and credit of the U.S. Government is pledged, or obligations to the payment of which the full faith and credit of the State is pledged.
- b. Certificates of deposits or savings accounts that are either insured or secured with acceptable collateral with in-state financial institutions, and fully insured certificates of deposit or savings accounts in out-of-state financial institutions.
- c. With certain limitation, negotiable certificates of deposit, prime bankers' acceptances, prime commercial paper and repurchase agreements with certain limitations.
- d. County, municipal or school district tax supported debt obligations, bond or revenue anticipation notes, money judgments, or bond or revenue anticipation notes of public trusts whose beneficiary is a county, municipality or school district.
- e. Notes or bonds secured by mortgage or trust deed insured by the Federal Housing Administrator and debentures issued by the Federal Housing Administrator, and in obligations of the National Mortgage Association.
- f. Money market funds regulated by the SEC and in which investments consist of the investments mentioned in the previous paragraphs (a.-d.).

#### NOTE 4 - CAPITAL ASSETS

The governmental fund type operations does not kept detailed capital assets records. These assets would include public domain infrastructure such as roads, bridges, curbs and gutters, streets and sidewalks, drainage systems, and lighting systems. Capital assets include furniture, fixtures and equipment. No depreciation expense has been provided on such assets.

For the proprietary fund type capital assets, the sale or disposal of such assets is recorded by removing cost and accumulated depreciation from the accounts, and charging the resulting gain or loss to income. Depreciation has been calculated on the sewer system using the straight-line method with an estimated useful life of 40 years.

#### Proprietary Fund

Capital asset activity for the Public Works Authority, resulting from the modified cash basis transactions, for the fiscal year ended June 30, 2013, was as follows:

	6	5/30/12					6	5/30/13
Business-Type Activities:	Е	Balance	Αd	dditions	Dedu	ıctions	E	Balance
Capital assets not being								
depreciated:								
Land	\$	17,500	\$	-	\$	-	\$	17,500
Construction in progress		-		-		-		-
Total capital assets not								
being depreciated		17,500		-		-		17,500
Other capital assets:								
Sewer system		473,730		-		-		473,730
Total other capital assets		473,730		-		-		473,730
Loss socumulated								
Less accumulated								
depreciation for:		104 075		11 710				146 500
Sewer system		134,875		11,713		-		146,589
Total accumulated depreciation		134,875		11,713		-		146,589
Other capital assets, net		338,855		(11,713)		-		327,142
Business-type activities							-	
capital assets, net	\$	356,355	\$	(11,713)	\$	-	\$	344,642
•	•					•		

Depreciation expense for the year ended June 30, 2013, aggregating \$11,713, has been computed on assets with a cost basis totaling \$473,730.

#### NOTE 5 - LONG-TERM DEBT

The Town of Council Hill Public Works Authority has a note payable to the Oklahoma Department of Commerce, payable in monthly installments of \$416.66. This note is an interest free loan, payable in 240 monthly payments. The first payment was due by December 1, 1999; however, the Authority was given a one year extension for repayment.

#### Changes in Long-Term Debt

The following is a summary of changes in long-term debt for the year ended June 30, 2013:

	Balance	at			В	alance at
	June 30, 2012		ditions	Deductions	June 30, 2013	
Notes Payable	\$ 42,50	00.92 \$	-	\$ (5,416.47)	\$	37,084.45
Total Long-Term						
Debt	\$ 42,50	00.92 \$	-	\$ (5,416.47)	\$	37,084.45
ŭ	\$ 42,50	00.92 \$	-	\$ (5,416.47)	\$	37,

#### <u>Debt Service Requirements to Maturity</u>

Year Ending	Enterprise	Fund Debt		
June 30,	Principal	Interest	Total	
2014	\$ 5,000	\$ -	\$ 5,000	
2015	5,000	-	5,000	
2016	5,000	-	5,000	
2017	5,000	-	5,000	
2018	5,000	-	5,000	
2019-2023	12,084		12,084	
Total	\$ 37,084	\$ -	\$ 37,804	

#### NOTE 6 - FUND EQUITY

As described in Note 1 above, equity is classified as net position and displayed in three components:

- 1. Net investment in capital assets
- 2. Restricted
- 3. Unrestricted

The Town does not have any restricted amounts.

#### <u>Governmental Fund Balances</u>

Town of Council Hill, Oklahoma
Disclosure of Fund Balances Reported on Balance Sheet
For Fiscal Year Ending June 30, 2013

	Stre General & Al Fund Fun		lley			Total Governmental Funds		
FUND BALANCES:		<u> </u>						
Restricted for:								
Street Repairs	\$	-	\$ 1,	,195	\$	-	\$	1,195
CENA Nutrition		-		-		792		792
Unassigned		3,904				-		3,904
Total	\$ 3	3,904	\$ 1	,195	\$	792	\$	5,891

#### NOTE 7 - COMMITMENTS & CONTINGENCIES

#### <u>Litigation</u>

The Town currently has no pending litigation.

#### Federally Assisted Programs

In the normal course of operations, the Town participates in various federal or state/loan programs from year to year. The grant/loan programs are often subject to additional audits by agents of the granting or loaning agency, the purpose of which is to ensure compliance with the specific conditions of the grant or loan. Any liability of reimbursement that may arise as a result of these audits cannot be reasonably determined at this time, although it is believed the amount, if any, would not be material.

<u>Compensated Absences</u> - Compensated absences have not been determined because the Town prepares its financial statements on the modified cash basis of accounting.

#### NOTE 8 - PENSION PLAN

The Town does not maintain or contribute to any type of pension plan.

#### NOTE 9 - GOVERNMENTAL FUNDS

The Cemetery Fund & Nutrition Fund that were previously included as Funds belonging to the Town are no longer under the control of the Town. These entities have their own board of directors and should not be included as financial activity of the Town.

#### NOTE 10 - SUBSEQUENT EVENTS

The Town did not have any subsequent events through the date the financial statements were issued, for events requiring recording or disclosure in the financial statements for the year ending June 30, 2013.

5300 WEST OKMULGEE AVENUE MUSKOGEE, OKLAHOMA 74401 PHONE (918) 684-1040 FAX (918) 684-1041

WEB: KERSHAWCPA.COM
E-MAIL: REK@KERSHAWCPA.COM

607 NORTH 1<sup>ST</sup> STREET PONCA CITY, OKLAHOMA 74601 PHONE (580) 762-1040 FAX (580) 762-1047

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Trustees
Town of Council Hill, Oklahoma

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, and in accordance with Oklahoma Statutes, the modified cash basis financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Council Hill, Oklahoma, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which were prepared on the modified cash basis of accounting, which is a comprehensive basis of accounting other than generally accepted accounting principles, which collectively comprise the Town of Council Hill, Oklahoma's basic financial statements, and have issued our report thereon dated March 2014, which was qualified for the improper capital asset recordkeeping and the omission of the financial activities of the Fire Department Fund.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Town of Council Hill's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Council Hill's internal control. Accordingly, we do not express an opinion on the effectiveness of Town of Council Hill's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

5300 WEST OKMULGEE AVENUE MUSKOGEE, OKLAHOMA 74401 PHONE (918) 684-1040 FAX (918) 684-1041

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Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify certain deficiencies in internal control described in the accompanying Schedule of Findings that we consider to be significant deficiencies. Those deficiencies are listed as Item 13-01.

#### <u>Compliance</u> and Other Matters

As part of obtaining reasonable assurance about whether the Town of Council Hill's financial statements are free of material misstatement, we performed tests of compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under Government Auditing Standards, which are included in the Schedule of Findings as Items 13-03 and 13-04. The results of our tests disclosed no instances of other matters that are required to be reported under Government Auditing Standards.

#### Town of Council Hill's Response to Findings

Town of Council Hill's response to the findings identified in our audit is described in the accompanying Schedule of Findings. Town of Council Hill's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### Purpose of this Report

This report is intended solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Kershaw CPA \$ Associates, P.C.

Kershaw CPA & Associates, PC

March 28, 2014

# TOWN OF COUNCIL HILL, OKLAHOMA SCHEDULE OF FINDINGS JUNE 30, 2013

#### INTERNAL CONTROL FINDINGS:

#### Item 13-01: Segregation of Duties

<u>Criteria:</u> A good system of internal control requires a proper segregation of duties to prevent one person from being in a position to authorize, execute, and record the same transaction.

<u>Condition:</u> Due to the size of the Town's major areas of internal control, that would be prevalent in a larger Town, such segregation of duties is not available for this size operation. Duties are concentrated in the hands of the Town Clerk and Fire Chief, who are responsible for all phases of the accounting functions. Because of this lack of division of responsibility, internal control is determined to be weak, and in some instances, non-existent.

<u>Cause/Effect:</u> Due to the limited number of personnel, a breach of internal controls could occur and not be detected in the normal course of operations.

<u>Recommendation:</u> The Board should continue to be actively involved in the operations of the organization.

<u>Response:</u> The Board continues to be actively involved in the operations of the organization.

#### **EXHIBIT H**

### TOWN OF COUNCIL HILL, OKLAHOMA BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS GENERAL FUND FOR THE FISCAL YEAR FUNDED JUNE 30, 2013

FOR	I HE FIS	CAL Y	EAR EN	DED JOI	NE 30, 2013

				Variance with	
	Budgeted		Actual	Final Budget	
	Original	Final	Amounts	Positive (Negative)	
Beginning Budgetary Fund Balance:	\$ 2,325	\$ 2,325	\$ 2,325	\$ -	
Resources (Inflows):					
Taxes:					
Franchise Tax	560	560	630	70	
Sales & Use Tax	4,132	4,132	5,363	1,231	
Cigar Tax	62	62	68	6	
Intergovernmental:					
Alcoholic Beverage Tax	503	503	586	84	
Gasoline Excise Tax	-	-	-	-	
Motor Vehicle Tax	-	-	-	-	
Grants	5,852	5,852	224,473	218,621	
Cemetery Receipts	-	-	-	-	
Contributions	-	-	-	-	
Miscellaneous Income	954	954	1,495	541	
Capital Debt Proceeds	-	-	-	-	
Interest Income	-	-	-	-	
Transfers In	1,337	1,337	780	(556)	
		<u> </u>		· · · · · · · · · · · · · · · · · · ·	
Amounts available for appropriation	15,723	15,723	235,719	219,996	
Charges to Appropriations (Outflows):					
General Government	12,500	12,500	6,328	6,172	
Public Safety	· -	· <u>-</u>	-	· -	
Highways & Streets	-	-	-	-	
Debt Service	-	-	-	-	
Capital Outlay	2,223	2,223	223,901	(221,678)	
Transfers	1,000	1,000	2,386	(1,386)	
<b>Total Charges to Appropriations</b>	15,723	15,723	232,615	(216,892)	
Prior Year Adjustments to Fund Balance			800	800	
Ending Budgetary Fund Balance		<u> </u>	3,904	3,904	

# TOWN OF COUNCIL HILL, OKLAHOMA NOTES TO BUDGETARY COMPARISON SCHEDULE JUNE 30, 2013

The Town's annual operating budget represents appropriations as authorized by the Board of Trustees and County Excise Board in accordance with the provisions of Title 68 of the Oklahoma Statutes. The Town's budget is limited by law to 90% of the amount of revenue collected in the prior year plus unreserved fund balance. In addition, revisions may be made to the budget throughout the year as authorized by the Board of Trustees and County Excise Board. The legal level of control of the budget is the expenditures category within a department

The budget is prepared on the same modified cash basis of accounting as applied to the basic financial statements. Revenues and expenses are reported when they result from cash transactions.